

To: COUNCIL
13 SEPTEMBER 2017

EXECUTIVE REPORT TO COUNCIL
The Leader

1 PURPOSE OF REPORT

- 1.1 Since the Council meeting on 12 July 2017, the Executive has met once on 18 July 2017. This report summarises decisions taken at that meeting by reference to the relevant portfolio within which they fall.
- 1.2 Updated Forward Plans are published every Friday and are available for public inspection at Easthampstead House in the usual way and online at www.bracknell-forest.gov.uk. Full details on the decisions taken by individual portfolio holders can also be accessed online through the Council's website.

2 RECOMMENDATION

- 2.1 Council is asked to consider the recommendations set out at paragraphs 5.2.2 and 5.2.3.

3 REASONS FOR RECOMMENDATIONS

- 3.1 The reasons for recommendations are set out in the supporting information and in the reports considered by the Executive.

4 ALTERNATIVE OPTIONS CONSIDERED

- 4.1 Alternative options are discussed in the relevant individual reports considered by the Executive

5 SUPPORTING INFORMATION

Transformation and Finance

5.1 Capital Programme Outturn 2016/17

- 5.1.1 The Executive noted the capital expenditure outturn for 2016/17 and in particular key variances identified in the report before them. They also approved the carry forward of £50.602m from the 2016/17 capital programme to 2017/18 including £0.236m relating to projects approved in 2015/16. In doing so, the Executive noted the financing of capital expenditure as shown in the table below:

Financing of Capital Expenditure

	£'000
Total capital expenditure	76,300
To be financed by:	
-Capital receipts	3,430
-Community Infrastructure Levy (CIL)	3,037
-Government Grants/contributions	10,622
-S106 monies available	8,212
-Capital Financing Requirement	50,999

- 5.1.2 The capital programme for 2016/17 consisted of £127.594m on projects and programmes. The projected outturn is £76.300m (60% of approved budget). These figures remain subject to change, pending external audit although no significant movement is anticipated.

The capital programme is monitored on a monthly basis by officers and reported formally to the Corporate Management Team on a quarterly basis and through to Members in the Quarterly Service Reports. The following table summarises the outturn position for schemes managed by Service Departments based on the latest information available.

Capital outturn for each Service

Service	Approved budget	Estimated Outturn	Carry forward	(Under) /Over spend
	£'000	£'000	£'000	£'000
Adult Social Care, Health & Housing	17,837	15,742	1,515	-580
Children, Young People & Learning	42,580	17,389	25,191	0
Council Wide	30,912	16,194	14,700	-18
Corporate Services	5,140	4,767	299	-74
Environment, Culture & Communities	31,125	22,208	8,897	-20
Total Capital Programme	127,594	76,300	50,602	-692
		% spent		60%

- 5.1.3 The total carry forwards requested by service departments amount to £50.602m. Many of the projects are either close to being completed or are contractually committed and underway, such as the major project to build the new Kings Academy School at Binfield.
- 5.1.4 Financial Regulations require departments to ensure that the overall department capital programme is not exceeded. As can be seen above the overall capital programme is contained within budget although there have been some variances

which are required to be drawn to the attention of Members. These key budget variances are detailed in the Borough Treasurer's report that was submitted to the Executive on 18 July 2017: <http://democratic.bracknell-forest.gov.uk/ieListDocuments.aspx?CId=102&MId=7097&Ver=4>

- 5.1.5 As a result of the capital expenditure in 2016/17 the Council has an overall capital financing requirement of £111.708m as at the 31 March 2017. The Council will provide for the repayment of this through the minimum revenue provision which will be re-calculated for these out-turn figures using the policy agreed by Council and reflected in the Council's Budget.
- 5.1.6 The following loans were undertaken to fund the Capital Programme in 2016/17 and are included within the Capital Financing Requirement identified above.

<i>Borrowing undertaken in year</i>				
Lender	Principal	Type	Interest Rate	Maturity
PWLB	£10m	Fixed	2.60%	31/03/2066
PWLB	£10m	Fixed	2.60%	31/03/2062
Greater London Authority	£5m	Fixed	0.47%	15/06/2017

5.2 Revenue Expenditure Outturn 2016/17

- 5.2.1 The Executive noted the outturn expenditure for 2016/17 subject to audit, of £66.763. This represents an under spend of -£3.515m compared with the approved budget. The Executive also noted carry forwards of £0.221m and approved the earmarked reserves as set out in Annexe D, within the attached Appendix A.
- 5.2.2 The Executive approved the virements relating to the 2016/17 budget between £0.050m and £0.100m and recommend to Council that those that are over £0.100m be approved by Council as detailed in Annexe E, within the attached Appendix A.**
- 5.2.3 The Executive recommends that Council note the Treasury Management performance in 2016/17 as set out in Annexe B, within the attached Appendix A.**
- 5.2.4 At its meeting on 24 February 2016 Council approved a revenue budget for 2016/17 of £70.278m. The Borough Treasurer's report attached as Appendix A informs Members of the outturn expenditure position, subject to audit, for the financial year 2015/16, highlighting that the Council is within budget for the nineteenth successive year and under spent by -£3.515m (including in-year savings of -£3.398m). The Council has therefore withdrawn £1.659m from General Balances as opposed to a budgeted withdrawal of £5.174m.
- 5.2.5 The Accounts & Audit Regulations 2015 require the Annual Statement of Accounts to be signed by the Borough Treasurer by 30 June and approved by the Council or a specific committee by 30 September. The draft accounts were actually signed on 30

May. The Governance and Audit Committee met on 26 July and approved the Annual Statement of Accounts.

Council Strategy & Community Cohesion

5.3 Council Plan Overview Report

- 5.3.1 The Executive received the Chief Executive's latest Council Plan Overview Report covering the final quarter of the 2016/17 financial year (January – March 2017). At the end of the quarter, 139 actions (62%) were on target to complete within the timescales set; 64 actions (29%) had been completed whilst only 18 actions (8%) were at risk of falling behind schedule and 2 actions (1%) had actually fallen behind schedule.
- 5.3.2 Progress against key performance indicators across the Council was also very strong, with 49 (80.3%) green – i.e. on, above or within 5% of target; 3 (4.9%) were amber – i.e. between 5% and 10% of target; and 9 (14.8%) were red – i.e. more than 10% from target. 40 further indicators had no set target.

Adult Services, Health & Housing

5.4 Charging Options for Care and Support at Home

- 5.4.1 The Executive noted the responses received from a consultation exercise and agreed that when financially assessing someone in receipt of Adult Social Care, the Council should fully take account of the income received by people receiving the higher rate of benefit from Attendance Allowance, Disability Living Allowance and Personal Independence Payments in calculating what people can afford to contribute towards their care.
- 5.4.2 The Executive also agreed a protection period for people that may be negatively impacted upon by the proposals.
- 5.4.3 The Care Act 2014 states that there are a number of benefits that may be fully taken into account when considering what a person can afford to pay towards their care from income, where the person is receiving the higher rate. These include:
- Attendance Allowance, including Constant Attendance Allowance and Exceptionally Service Disablement Allowance
 - Disability Living Allowance (Care component)
 - Personal Independence Payment (Daily Living component)
- 5.4.4 Most of the individuals in receipt of these benefits will have been assessed by the Department of Work and Pensions as being in need of night time support and are, therefore, eligible for the night time component of one of the benefits listed above. However, they have not been assessed by Adult Social Care as being eligible for support at night, as the thresholds are different.

At present, there is limited provision of support at night in someone's home in Bracknell Forest, such that people may be unable to purchase the support they need at night, particularly those people who may need occasional support, but do not need regular support. However, Forestcare now offer a charged for, pop in service, for those occasions when people need attending to. If people utilise this

service, the fee they pay would be completely taken into account in the new financial assessment proposed above.

- 5.4.5 Following on from Care Quality Commission Registration, Forestcare are also now able to offer emergency personal care to individuals at any time of day or night. Forestcare provides emergency cover 24 hours a day, seven days a week, 365 days a year and the out of hours service is tailored to the convenience of customers. For a small weekly fee, they can be re-assured that they can be promptly responded to.
- 5.4.6 Each emergency care situation is different, but some common scenarios Forestcare regularly give immediate support to include:
- Rapid response for an unplanned discharge from hospital.
 - Emergency support when another agency has let a family down.
 - Help when unforeseen circumstances occur and a family has other commitments.
 - Assistance with personal care
 - Falls
 - Prescription Collection
- 5.4.7 The Executive welcomed the strong preventative element to these proposals as a lack of provision or uptake of night time care services could increase admissions to residential care. Research into the determinants of admission to residential care has identified incontinence related issues to be a major predictor. The night time care services are best placed to help these issues and so delay or even prevent admission from becoming necessary. The twin proposals outlined in this paper encourage people to take responsibility for their own care and support, as their night time benefit income would be taken into account in assessing their affordability to contribute towards the costs of their support. Meanwhile, their contribution will be reduced if they are paying for the night term support offer from Forestcare or any other willing provider that may choose to offer this service.

Planning & Transport

5.5 Results of the Article 4 Direction Area Consultation

- 5.5.1 The Executive noted the results of the consultation on the draft Article 4(1) Direction, acknowledged the compensation risks and agreed to confirm the Article 4 Direction on 27 February 2018.
- 5.5.2 Recent evidence gathered for the emerging Local Plan has shown that over the last ten years there has been a net loss of employment floorspace in the Borough. Economic Development Needs Assessment (EDNA) also recommends that the Council should be planning for an increase of nearly 350,000 sqm of additional employment floorspace to support economic growth.
- 5.5.3 At the same time a number of local employers have raised concerns that the change of use of neighbouring office buildings within an established employment area to residential uses would undermine the quality of the environment as an attractive business location.
- 5.5.4 In order to preserve and control the character of the Borough's key business areas as attractive locations for occupiers of office space and help reduce the loss of

needed office floorspace it is proposed to remove the permitted development right for such changes of use in key areas as outlined in the report to the Executive.

6 ADVICE RECEIVED FROM STATUTORY AND OTHER OFFICERS

Borough Solicitor

- 6.1 The Borough Solicitor's comments have been addressed in the reports to the Executive.

Borough Treasurer

- 6.2 The Borough Treasurer's comments have been addressed in the reports to the Executive.

Equalities Impact Assessment

- 6.3 Equalities issues, where appropriate, have been addressed in the reports to the Executive.

Strategic Risk Management Issues

- 6.4 Any strategic risks have been identified in the reports to the Executive.

Background Papers

Executive Agenda – 18 July 2016

Contact for further information

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